

Health and Wellbeing Board

Date: Friday 29 January 2021
Time: 1.00 pm
Venue: Microsoft Teams

Membership

Councillor Les Caborn
Councillor Jo Barker
Nigel Minns

Items on the agenda: -

1. General

(1) Appointment of Chair for the meeting

(2) Apologies

**(3) Members' Disclosures of Pecuniary and Non-Pecuniary
Interests**

Discussion items

2. Better Care Fund Plan 2020/21

3 - 12

Monica Fogarty
Chief Executive
Warwickshire County Council
Shire Hall, Warwick

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- Declare the interest if s/he has not already registered it
- Not participate in any discussion or vote
- Must leave the meeting room until the matter has been dealt with
- Give written notice of any unregistered interest to the Monitoring Officer within 28 days of the meeting

Non-pecuniary interests must still be declared in accordance with the Code of Conduct.

These should be declared at the commencement of the meeting

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Health and Wellbeing Board

29th January 2021

Better Care Fund Plan 2020/21

Recommendation(s)

1. To approve the Better Care Fund Plan for 2020/21, known locally as the Better Together Programme, including the plan for resources made available through the additional social care monies (iBCF), Disabled Facilities Grant (DFG) and Clinical Commissioning Group contributions.
2. To note that formal BCF plans will not have to be submitted to NHS England and NHS Improvement for approval in 2020 to 2021 and that instead Health and Wellbeing Boards must, ensure that use of the mandatory funding contributions has been agreed, and that the national conditions are met.
3. To recommend Warwickshire County Council entering into a new Section 75 Partnership Agreement with Coventry and Rugby Clinical Commissioning Group, South Warwickshire Clinical Commissioning Group and Warwickshire North Clinical Commissioning Group for the delivery of the Better Care Fund Plan once completed. This will include the alignment of Out of Hospital service provision and funding across all partners as a step towards closer integration and risk sharing.
4. To recommend the County Council continuing as the pooled budget holder for the fund.

1.0 Key Issues

- 1.1 The integration of health and care is a national policy ambition based on the premise that more joined up services will help to improve the health and care of local populations and make more efficient use of available resources.
- 1.2 The Better Care Fund is the only mandatory policy to facilitate integration. The Better Care Fund (BCF) is a programme spanning both local government and the NHS which seeks to join-up health and care services, so that people can manage their own health and wellbeing and live independently in their communities for as long as possible.
- 1.3 The policy framework for the Better Care Fund includes significant additional funding made available to councils in order to protect adult social care. This

Improved Better Care Funding (iBCF) is worth £14.688m to Warwickshire in 2020/21. This allocation now includes £2.234m of additional funding made available to councils to support winter, which previously was received as a separate Adult Social Care Winter Fund (Winter Pressures) grant. The iBCF funding conditions mean it must be used to support social care in the following ways: meeting adult social care needs; reducing pressure on the NHS; and ensuring the local social care provider market is supported.

- 1.4 Similar to last year, the Disabled Facilities Grant continues to be allocated through the Better Care Fund through top tier authorities due to its importance to the health and care system. Decisions around the use of the DFG funding need to be made with the direct involvement of both tiers working jointly to support integration.

Background

- 1.5 Earlier in the year, Health and Wellbeing Boards (HWBs) were advised that BCF policy and planning requirements would not be published during the initial response to the COVID-19 pandemic and that they should prioritise continuity of provision, social care capacity and system resilience and spend from ringfenced BCF pots based on local agreement in 2020 to 2021, pending further guidance.
- 1.6 The Better Care Fund policy statement was published on 3rd December 2020 and outlined the Better Care Fund requirements for local areas for this year. Given the ongoing pressures on systems, Departments and NHS England and NHS Improvement have agreed that formal BCF plans will not have to be submitted to NHS England and NHS Improvement for approval in 2020 to 2021.
- 1.7 Instead, HWB areas must, ensure that use of the mandatory funding contributions (Clinical Commissioning Group (CCG) minimum contribution, improved Better Care Fund (iBCF) grant and the Disabled Facilities Grant) has been agreed in writing, and that the national conditions are met. In addition, HWBs will be required to provide an end of year reconciliation to Departments and NHS England/Improvement, confirming that the national conditions have been met, total spend from the mandatory funding sources and a breakdown of agreed spending on social care from the CCG minimum contribution.
- 1.8 The Better Care Fund Policy Statement for 2020-21 provides continuity to previous years of the programme. The policy framework outlines the four national conditions:
 1. **A jointly agreed plan** - That a BCF Plan, covering all mandatory funding contributions have been agreed by Health and Wellbeing Board (HWB) areas and minimum contributions (specified in the BCF allocations and grant determinations) are pooled in a section 75 agreement (an agreement made under section 75 of the NHS Act 2006) by the constituent local authorities (LAs) and CCGs. In 2020/21 for Warwickshire, the total pooled contribution is £58,216m.

2. **NHS contribution to social care is maintained** - The contribution to social care from the Clinical Commissioning Groups via the BCF is agreed and meets or exceeds the minimum expectation. In 2020/21 for Warwickshire the minimum contribution is £13,711m.
 3. **Agreement to invest in NHS commissioned out-of-hospital services** - That a specific proportion of the area's allocation is invested in NHS commissioned out-of-hospital services, which may include seven day services and adult social care and that this meets or exceeds the minimum ringfence. In 2020/21 for Warwickshire the minimum contribution from the Clinical Commissioning Groups is £11,984m.
 4. Clinical Commissioning Groups and local authorities confirm compliance with the above conditions to their Health and Wellbeing Boards.
- 1.9 CCGs and local authorities are also required also ensure that local providers of NHS and social care services have been involved in planning the use of BCF funding for 2020 to 2021. In particular, activity to support discharge funded by the BCF should be agreed as part of the whole system approach to implementing the Hospital Discharge Service Policy and should support an agreed approach for managing demand and capacity in health and social care. This continues to be achieved through the Warwickshire Cares Better Together Programme and Joint Commissioning Board.

2.0 Options and Proposal

- 2.1 Locally our plan for 2020/21 continues to be based on our long term vision, as outlined in our original submission in 2015/16 and builds on the progress made from 2016-19 and focusses our activities to improve our performance in the key areas listed above.
- 2.2 Our plan has been developed following a series of meetings with partners represented on the:
 - a) Better Together Programme and more recently the Warwickshire Joint Commissioning Board, which in addition to continuation of existing and on-going schemes has agreed the following new areas of activity for 2020/21: End of Life Rapid Response services in Rugby, pump-priming of Falls Prevention activity and expansion of the Hospital to Home Service to University Hospital Coventry and Warwickshire and Rugby St. Cross; and the
 - b) Finance Sub-Group which has been leading on developing the scheme level spending plans and approach to risk share.
- 2.3 Our local BCF Plan for 2020/21 meets the requirements set out in the BCF Policy Statement published on the 3rd December 2020.

- 2.4 Delegated powers have therefore been obtained where required to ensure all partners have signed off the plan prior to the Health and Wellbeing Board.
- 2.5 Now that the national guidance has been received, the Equality Impact Assessment (EqIA) for our existing plan is in the process of being updated to reflect the most recent changes.

Monitoring and Reporting

- 2.6 HWB areas are also not expected to submit local trajectories for the BCF national metrics for 2020 to 2021 but should continue to work as a system to make progress against them. Locally we continue to monitor progress quarterly against the following metrics: Non-elective admissions (specific acute); Admissions to residential and nursing care homes; and the Effectiveness of reablement. Quarterly performance against these metrics continues to be reported through the Joint Commissioning Board and the Health and Wellbeing Board. The most recent update on Quarter 2 performance was to the Health and Wellbeing Board on the 6th January 2021.

3.0 Timescales associated with the decision and next steps

- 3.1 Whilst plans for 2020/21 will not need to be assured regionally or formally approved, Local authorities and CCGs are required to ensure that robust local governance is in place to oversee BCF funds. This includes placing the funding into a pooled fund governed by an agreement under section 75 of the NHS Act 2006 with an appropriate governance structure, that reports in to the HWB.
- 3.2 Our plan is currently progressing through the final stage of our local governance processes:

Warwickshire Joint Commissioning Board	9 th December 2020
WCC Corporate Board	13 th January 2021
Coventry and Rugby Clinical Commissioning Group	13 th January 2021
Warwickshire North Clinical Commissioning Group	13 th January 2021
South Warwickshire Clinical Commissioning Group	13 th January 2021
WCC Cabinet	28 th January 2021
Health and Wellbeing Board	29 th January 2021

- 3.3 Following finalisation of the plan, an updated section 75 agreement will be finalised and signed by Warwickshire County Council, Coventry and Rugby CCG, South Warwickshire CCG and Warwickshire North CCG.
- 3.4 As part of the development of the section 75 agreement and to support closer integration it is proposed that all partners continue to align Out of Hospital

service provision and funding across the county, to support greater transparency and enable an improved understanding for future risk sharing.

4.0 Financial Implications

4.1 Funding sources and expenditure plans

		2020/21		
		Pooled Contribution	Aligned Allocation	Total Budget
		£'000	£'000	£'000
Minimum NHS ring-fenced from CCG allocation	SW CCG	18,096	36,651	54,747
	WN CCG	12,909	20,498	33,407
	C&R CCG	7,400	11,952	19,352
Disabled Facilities Grant (DFG)		5,124	-	5,124
Warwickshire County Council Improved Better Care Fund (iBCF)		14,688	-	14,688
Warwickshire County Council		-	64,443	64,443
Total Pooled Contribution		58,216		
Total Additional Aligned Allocation			133,544	
Total Budget				191,760

4.2 Our local BCF Plan for 2020/21 meets the requirements set out in the BCF Policy Statement published on the 3rd December 2020.

4.3 The programme and initiatives for its success are in part funded through national grants: Better Care Fund, Improved Better Care Fund and Disabled Facilities Grant (2020/21: £58.2m). The former comes from the Department of Health and Social Care through Clinical Commissioning Groups, while the latter is received by the local authority from Ministry for Housing, Communities and Local Government. All three are dependent on meeting conditions that contribute towards the programme and the targets, and that plans to this effect are jointly agreed between Clinical Commissioning Groups and the Local Authority under a pooled budget arrangement.

4.4 The iBCF is temporary and has been confirmed for a further year (21/22) at the same level and is awaiting a national Social Care funding review. In order to counter the risk inherent in temporary funding, all new initiatives are temporary or commissioned with exit clauses. There are, however, a number of areas

where the funding is being used to maintain statutory social care spending and this would require replacement funding if the Better Care Fund was removed without replacement. This risk is noted in Warwickshire County Council's annual and medium-term financial planning.

5.0 Environmental Implications

5.1 None.

Background papers

6.1 - Schedule 3 – Funding and expenditure plans

	Name	Contact Information
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The report was circulated to the following members prior to publication:

Local WCC Member(s): N/a

Other WCC members: Councillors Redford, Golby, Adkins and Roodhouse.

2020/21 BCF Budget - Warwickshire

		2020/21 Budget			
	Theme	CCG Spending	LA Spending	District / Borough Council Spending	Total
		£000's	£000's	£000's	£000's
Intermediate care/community teams	Care at Home	(0)	0	0	(0)
Out of Hospital	Integrated Care and Support	5,970	0	0	5,970
Discharge to Assess beds (D2A)	Integrated Care and Support	800	0	0	800
Carers breaks	Care at Home	173	0	0	173
ICES (Health)	Care at Home	2,264	0	0	2,264
Joint funded CHC packages	Accommodation With Care	2,370	0	0	2,370
Domiciliary Care	Care at Home	0	2,947	0	2,947
Reablement	Care at Home	0	2,406	0	2,406
ICES (Social Care)	Care at Home	0	831	0	831
Moving on beds	Integrated Care and Support	0	335	0	335
SWCCG Funding		# 11,576	6,520	0	18,096
Intermediate care/community teams	Care at Home	(0)	0	0	(0)
Carers breaks	Care at Home	482	0	0	482
ICES (Health)	Care at Home	1,058	0	0	1,058
Joint funded CHC packages	Accommodation With Care	1,725	0	0	1,725
Discharge to Assess - Pathway 2	Integrated Care and Support	0	0	0	0
Discharge to Assess - Pathway 3	Integrated Care and Support	375	0	0	375
Out of Hospital	Integrated Care and Support	4,449	0	0	4,449
Domiciliary Care	Care at Home	0	2,228	0	2,228
Reablement	Care at Home	0	1,778	0	1,778
ICES (Social Care)	Care at Home	0	614	0	614
Moving on beds	Integrated Care and Support	0	200	0	200
WNCCG Funding		# 8,088	4,821	0	12,909
Intermediate care/community teams	Care at Home	(0)	0	0	(0)
Carers breaks	Care at Home	262	0	0	262
ICES (Health)	Care at Home	601	0	0	601
Joint funded CHC packages	Accommodation With Care	255	0	0	255
Out of Hospital	Integrated Care and Support	3,912	0	0	3,912
Domiciliary Care	Care at Home	0	1,193	0	1,193
Reablement	Care at Home	0	901	0	901
ICES (Social Care)	Care at Home	0	276	0	276
CRCCG Funding		# 5,029	2,370	0	7,400
Sub Total - CCG Funding		# 24,694	13,711	0	38,404
North Warwickshire DFG	Care at Home	0	0	794	794
Nuneaton and Bedworth DFG	Care at Home	0	0	1,652	1,652
Rugby DFG	Care at Home	0	0	717	717
Stratford-on-Avon DFG	Care at Home	0	0	961	961
Warwick DFG	Care at Home	0	0	1,000	1,000
Total - District/Borough Funding Stream		# 0	0	5,124	5,124
Total Basic BCF		# 24,694	13,711	5,124	43,528
Stabilising the market	Cross Cutting	0	5,443	0	5,443
Reducing pressure on the NHS	Cross Cutting	0	2,865	0	2,865
Meeting social care needs	Cross Cutting	0	4,274	0	4,274
Support	Cross Cutting	0	282	0	282
Adjustment for LA contribution		0	(410)	0	(410)
IBCF		# 0	12,454	0	12,454
Supporting Discharge		0	833	0	833
Additional placements		0	643	0	643
Preventing admissions		0	758	0	758
<other>		0	0	0	0
ASC Winter Fund		# 0	2,234	0	2,234
Total Pooled Budget		# 24,694	28,399	5,124	58,216
Aligned Budgets					
Out of Hospital	Integrated Care and Support	15,587	0	0	15,587
Personal Health budgets		5,500	0	0	5,500
Residential and Nursing Care		13,794	0	0	13,794
Domiciliary Care	Care at Home	1,750	0	0	1,750
Social Prescribing (Joint Healthy SW)		20	0	0	20
<other>		0	0	0	0
SWCCG Aligned budgets		# 36,651	0	0	36,651

2020/21 BCF Budget - Warwickshire

		2020/21 Budget			
	Theme	CCG Spending	LA Spending	District / Borough Council Spending	Total
Out of Hospital	Integrated Care and Support	4,667	0	0	4,667
Personal Health budgets		911	0	0	911
Residential and Nursing Care		10,214	0	0	10,214
Domicillary Care		4,643	0	0	4,643
Social Prescribing		63	0	0	63
WNCCG Aligned budgets		# 20,498	0	0	20,498
Out of Hospital	Integrated Care and Support	2,885	0	0	2,885
Personal Health budgets		119	0	0	119
Residential and Nursing Care		6,477	0	0	6,477
Domicillary Care		2,432	0	0	2,432
Social Prescribing		39	0	0	39
<other>		0	0	0	0
C&RCCG Aligned budgets		# 11,952	0	0	11,952
CCG Aligned budgets		# 69,101	0	0	69,101
Falls Prevention	Cross Cutting	0	178	0	178
Domiciliary Care	Care at Home	0	10,153	0	10,153
Residential and Nursing Care	Accommodation With Care	0	48,671	0	48,671
Direct payments	Care at Home	0	3,767	0	3,767
Carers	Care at Home	0	495	0	495
Social Prescribing			108		108
HEART	Care at Home	0	661	0	661
LA contribution to iBCF projects		0	410	0	410
WCC Aligned budgets		0	64,443	0	64,443
Sub Total - Additional Funds For Alignment		# 69,101	64,443	0	133,544
Total Pooled and Aligned Budgets		# 93,795	92,842	5,124	191,760

Improved Better Care Fund 20/21 list of schemes

12,454

National condition	Outcome	Scheme Ref	Summary of schemes	20/21 Budget £000s	
Reducing Pressure on the NHS	Reducing DTOC and LOS		Schemes include additional support around: Trusted Assessors for Care Homes, Moving on Beds, HSCT staff based in the acute settings, Brokerage staff, DTOC business improvement support, social prescribers based in GP and acute settings and increased ICE contract costs etc	1,364	
		14	Trusted Assessors and Moving on Beds	333	
		15	Additional Hospital Social Care Team capacity and Housing Hospital Liaison Officer/Link Workers to support improved flow	325	
		16	Domiciliary Care Referral Team Capacity	150	
		21	Reducing Delayed Transfers of Care / Improving Flow	125	
		23	Enhancing Social Prescribing	131	
		34	ICE Contract increases (WCC and CCGs)	300	
	Admissions Avoidance			Schemes include carer support, Occupational Therapists to support moving and handling reviews and hoists, hospice at home services, hospital to home service, advocacy support, pump-priming for falls and prevention etc	1,441
		8	Support to Carers	250	
		17	Occupational Therapist capacity	291	
		19	Residential Respite Care Charging Policy	250	
		20	End of life	175	
		22	Hospital to Home Service	139	
25		Advocacy Support Capacity	125		
33	Falls prevention	211			
Stabilising the market	Fee rates / increases		Fee rates and inflationary increases relating to residential and nursing, domiciliary care, waking night and sleeping nights cover	4,705	
		1	Residential and nursing care fee rates	2,300	
		2	Home care fee rates	950	
		6	Extra Care Housing Waking Nights Cover	455	
	7	Sleeping Nights Cover	1,000		
	Market support and development			Schemes include the Provider Workforce training arm operating costs and bursary to improve quality, reduce provider costs and prevent admissions, market sustainability and support for winter pressures etc	738
		3	Learning and Development Partnership	438	
24		Market Sustainability	300		
Meeting Social Care needs	Supporting adult social care pressures		Schemes include demand pressures relating to older people community care budgets, dementia, social care capacity and housing related support	4,274	
		9	Protecting older people community care budgets	2,735	
		10	Services to support dementia in the community	422	
		11	Care Management Capacity	639	
		12	Cost transfers from housing related support	478	
Support	Support / Resource arrangements		This scheme funds the resources (programme, project, analytical and comms) to meet the BCF governance and reporting requirements including support to the Health and Wellbeing, Adults and Better Together Programmes, Joint Commissioning and Housing Boards.	282	
		29	Communications Support	40	
		30	Support	242	
				12,804	
NEW schemes for 20/21	Admissions Avoidance	NEW 38	Telehealth to support long term conditions	0	
		NEW 39	Stroke Support	0	
		NEW 40	Fitter Futures expansion	60	
				60	
				12,864	
				12,454	
				410	

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Adult Social Care Winter Fund 20/21 list of schemes

ASC WF Budget **2,234**

Scheme Ref	Outcome	Description	20/21 Budget £000s
1	Supporting discharge	Trusted Assessors for Care Homes.	69
2 & 3	Additional placements	Additional bedded and home care support for patients with temporarily reduced upper and lower limb mobility restrictions.	308
4	Supporting discharge	Additional social care staff in hospitals to cover Discharge to Assess, Out of Area Hospitals, Moving on Beds and support for frailty units in each acute.	397
5 & 6	Supporting discharge	Dedicated advocacy service based at acute sites during Winter (both South and North) and all year round.	145
7	Supporting discharge	The Hospital to Home service and WFRS prevention team costs.	186
8	Preventing admissions	A one-off payment/Direct Payment for Carers. Expanded in 20/21 to include young carers supporting adults.	70
9	Preventing admissions	The Mental Health Street Triage pilot. This includes an increased allocation in 20/21 to reflect expansion to a countywide support offer.	258
10	Preventing admissions	Community Support for Adults with Autism.	130
11	Preventing admissions / Supporting discharge / Additional placements	A contribution to commissioning resource required to support IBCF/ ASC Winter Fund and joint activities.	108
WCC TOTAL			1,671
13	Additional placements	D2A pathway 2 - Additional cost of packages/cost pressures	190
14	Additional placements	D2A pathway 2 - Additional cost of packages/cost pressures	109
WN & C&R CCG Sub total			299
15	Preventing admissions	Residential and nursing home fee rate pressures.	141
16	Preventing admissions	Increase capacity of GP 'Flying Squad' - Additional GP support to care homes and reduce emergency admissions	75
17	Preventing admissions	PHB Nurse & Admin support - Increase the number of individuals with PHBs (non traditional care options)	48
SWCCG Sub total			264
TOTAL			2,234